

AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 3929
OFFERED BY MR. HALL OF TEXAS AND MR.
SMITH OF TEXAS

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Energy Pipeline Re-
3 search, Development, and Demonstration Act”.

4 SEC. 2. FINDINGS.

5 The Congress finds that—

6 (1) energy pipelines are a key component of the
7 energy infrastructure of the United States;

8 (2) pipelines can become more susceptible to
9 failure with age;

10 (3) energy pipelines with unprotected rights-of-
11 way and associated above-ground facilities are vul-
12 nerable to terrorist attacks and other disruptions
13 and raise safety concerns;

14 (4) interruptions in service on major pipelines,
15 whether a result of pipeline failure or purposeful ac-
16 tion, can have enormous consequences for the econ-
17 omy and security of the United States;

1 (5) new energy sources such as hydrogen will
2 require a new generation of pipelines; and

3 (6) a more coordinated research, development,
4 demonstration, and standardization program is need-
5 ed to ensure the use of existing technologies and the
6 development of new technologies to increase the
7 safety and security of these critical facilities.

8 **SEC. 3. PIPELINE INTEGRITY RESEARCH, DEVELOPMENT,**
9 **AND DEMONSTRATION.**

10 (a) ESTABLISHMENT OF COOPERATIVE PROGRAM.—

11 (1) IN GENERAL.—The heads of the partici-
12 pating agencies shall develop and implement a pro-
13 gram of research, development, demonstration, and
14 standardization to ensure the integrity of energy
15 pipelines and next-generation pipelines.

16 (2) ELEMENTS.—The program shall include re-
17 search, development, demonstration, and standard-
18 ization activities related to—

19 (A) materials inspection;

20 (B) stress and fracture analysis, detection
21 of cracks, corrosion, abrasion, and other abnor-
22 malities inside pipelines that lead to pipeline
23 failure, and development of new equipment or
24 technologies that are inserted into pipelines to
25 detect anomalies;

1 (C) internal inspection and leak detection
2 technologies, including detection of leaks at very
3 low volumes;

4 (D) methods of analyzing content of pipe-
5 line throughput;

6 (E) pipeline security, including improving
7 the real-time surveillance of pipeline rights-of-
8 way, developing tools for evaluating and en-
9 hancing pipeline security and infrastructure, re-
10 ducing natural, technological, and terrorist
11 threats, and protecting first response units and
12 persons near an incident;

13 (F) risk assessment methodology, including
14 vulnerability assessment and reduction of third-
15 party damage;

16 (G) communication, control, and informa-
17 tion systems surety;

18 (H) fire safety of pipelines;

19 (I) improved excavation, construction, and
20 repair technologies; and

21 (J) other elements the heads of the partici-
22 pating agencies consider appropriate.

23 (3) ACTIVITIES AND CAPABILITIES REPORT.—

24 Not later than 6 months after the date of the enact-
25 ment of this Act, the participating agencies shall

1 transmit to the Congress a report on the existing ac-
2 tivities and capabilities of the participating agencies,
3 including the national laboratories. The report shall
4 include the results of a survey by the participating
5 agencies of any activities of other Federal agencies
6 that are relevant to or could supplement existing re-
7 search, development, demonstration, and standard-
8 ization activities under the program created under
9 this section.

10 (b) PROGRAM PLAN.—

11 (1) IN GENERAL.—Not later than 1 year after
12 the date of the enactment of this Act, the partici-
13 pating agencies shall prepare and transmit to Con-
14 gress a 5-year program plan to guide activities
15 under this section. Such program plan shall be sub-
16 mitted to the Pipeline Integrity Technical Advisory
17 Committee established under subsection (c) for re-
18 view, and the report to Congress shall include the
19 comments of the Advisory Committee. The 5-year
20 program plan shall take into account related activi-
21 ties of Federal agencies that are not participating
22 agencies.

23 (2) CONSULTATION.—In preparing the program
24 plan, the participating agencies shall consult with
25 appropriate representatives of State and local gov-

1 ernment and the private sector, including companies
2 owning energy pipelines and developers of next-gen-
3 eration pipelines, to help establish program prior-
4 ities.

5 (3) ADVICE FROM OTHER ENTITIES.—In pre-
6 paring the program plan, the participating agencies
7 shall also seek the advice of other Federal agencies,
8 utilities, manufacturers, institutions of higher learn-
9 ing, pipeline research institutions, national labora-
10 tories, environmental organizations, pipeline safety
11 advocates, professional and technical societies, and
12 any other appropriate entities.

13 (c) PIPELINE INTEGRITY TECHNICAL ADVISORY
14 COMMITTEE.—

15 (1) ESTABLISHMENT.—The participating agen-
16 cies shall establish and manage a Pipeline Integrity
17 Technical Advisory Committee (in this subsection re-
18 ferred to as the “Advisory Committee”). The Advi-
19 sory Committee shall be established not later than 6
20 months after the date of the enactment of this Act.

21 (2) DUTIES.—The Advisory Committee shall—

22 (A) advise the participating agencies on
23 the development and implementation of the pro-
24 gram plan prepared under subsection (b); and

1 (B) have a continuing role in evaluating
2 the progress and results of research, develop-
3 ment, demonstration, and standardization ac-
4 tivities carried out under this section.

5 (3) MEMBERSHIP.—

6 (A) APPOINTMENT.—The Advisory Com-
7 mittee shall be composed of—

8 (i) 3 members appointed by the Sec-
9 retary of Energy;

10 (ii) 3 members appointed by the Sec-
11 retary of Transportation; and

12 (iii) 3 members appointed by the Di-
13 rector of the National Institute of Stand-
14 ards and Technology.

15 In making appointments, the participating
16 agencies shall seek recommendations from the
17 National Academy of Sciences.

18 (B) QUALIFICATIONS.—Members ap-
19 pointed to the Advisory Committee shall have
20 experience or be technically qualified, by train-
21 ing or knowledge, in the operations of the pipe-
22 line industry, and have experience in the re-
23 search and development of pipeline or related
24 technologies.

1 (C) COMPENSATION.—The members of the
2 Advisory Committee shall serve without com-
3 pensation, but shall receive travel expenses, in-
4 cluding per diem in lieu of subsistence, in ac-
5 cordance with sections 5702 and 5703 of title
6 5, United States Code.

7 (4) MEETINGS.—The Advisory Committee shall
8 meet at least 4 times each year.

9 (5) TERMINATION.—The Advisory Committee
10 shall terminate 5 years after its establishment.

11 (d) REPORTS TO CONGRESS.—Not later than 1 year
12 after the date of the enactment of this Act, and annually
13 thereafter, the participating agencies shall each transmit
14 to the Congress a report on the status and results to date
15 of the implementation of their portion of the program plan
16 prepared under subsection (b).

17 **SEC. 4. MEMORANDUM OF UNDERSTANDING.**

18 Not later than 120 days after the date of the enact-
19 ment of this Act, the participating agencies shall enter
20 into a memorandum of understanding detailing their re-
21 spective responsibilities under this Act, consistent with the
22 activities and capabilities identified under section 3(a)(3).
23 Each of the participating agencies shall have the primary
24 responsibility for ensuring that the elements of the pro-
25 gram plan within its jurisdiction are implemented in ac-

1 cordance with this Act. The Department of Transpor-
2 tation's responsibilities shall reflect its expertise in pipe-
3 line inspection and information systems surety. The De-
4 partment of Energy's responsibilities shall reflect its ex-
5 pertise in low-volume leak detection and surveillance tech-
6 nologies. The National Institute of Standards and Tech-
7 nology's responsibilities shall reflect its expertise in stand-
8 ards and materials research.

9 **SEC. 5. AUTHORIZATION OF APPROPRIATIONS.**

10 There are authorized to be appropriated—

11 (1) to the Secretary of Energy \$10,000,000;

12 (2) to the Secretary of Transportation
13 \$5,000,000; and

14 (3) to the National Institute of Standards and
15 Technology \$5,000,000,

16 for each of the fiscal years 2003 through 2007 for car-
17 rying out this Act.

18 **SEC. 6. DEFINITIONS.**

19 For purposes of this Act—

20 (1) the term “energy pipeline” means a pipeline
21 system used in the transmission or local distribution
22 of natural gas (including liquefied natural gas),
23 crude oil, or refined petroleum products;

24 (2) the term “next-generation pipeline” means
25 a transmission or local distribution pipeline system

1 designed to transmit energy or energy-related prod-
2 ucts, in liquid or gaseous form, other than energy
3 pipelines;

4 (3) the term “participating agencies” means the
5 Department of Energy, the Department of Trans-
6 portation, and the National Institute of Standards
7 and Technology; and

8 (4) the term “pipeline” means an energy pipe-
9 line or a next-generation pipeline.